

Message Text

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PAGE 01 STATE 168939
ORIGIN EUR-12

INFO OCT-01 ISO-00 /013 R

66011

DRAFTED BY:EUR/SE:EJMARCO

APPROVED BY:EUR/SE:RCEWING

EUR/SOV:GMATTHEWS

-----016382 040727Z /21

P 040513Z JUL 78

FM SECSTATE WASHDC

TO AMEMBASSY JIDDA PRIORITY

C O N F I D E N T I A L STATE 168939

FOLLOWING REPEAT MOSCOW 14762 ACTION SECSTATE INFO ANKARA,
ATHENS, BONN, LONDON, NICOSIA, PARIS, ROME, USBERLIN,
USNATO, AND USUN NEW YORK DATED JUNE 26, 1978.

QUOTE: C O N F I D E N T I A L MOSCOW 14762

E.O. 11652: GDS

TAGS: PEPR, TU, UR

SUBJECT: ECEVIT VISIT: POLITICAL DOCUMENT AND
COMMUNIQUE

SUMMARY: SOVIET-TURKISH POLITICAL DOCUMENT,
THE CAPSTONE OF ECEVIT'S VISIT TO THE SOVIET UNION,
DOES NOT APPEAR TO DEPART SIGNIFICANTLY FROM THE APRIL,
1972 SOVIET-TURKISH DECLARATION OF PRINCIPLES. BOTH
SOVIETS AND TURKS SEEM TO HAVE OBTAINED THE DEGREE OF
GENERAL AGREEMENT NECESSARY TO SUIT THEIR RESPECTIVE
PURPOSES, WITHOUT COMPROMISING THEIR OTHER INTERESTS
IN ANY SIGNIFICANT WAY. POLITICAL DOCUMENT EMPHASIZES,
AS DOES JOINT SOVIET-TURKISH COMMUNIQUE, THE IMPORTANCE
OF ALL PROVISIONS OF THE HELSINKI FINAL ACT. JOINT
COMMUNIQUE ALSO NOTES NUMBER OF BILATERAL AGREEMENTS
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SIGNED DURING VISIT OR TO BE SIGNED IN NEAR FUTURE.
AMONG FORMER IS AGREEMENT ON DELIMITATION OF
CONTINENTAL SHELF IN BLACK SEA. OTHER ASPECTS OF
DETAILED COMMUNIQUE, INCLUDING CYPRUS QUESTION, SEEM
ROUTINE. END SUMMARY.

1. POLITICAL DOCUMENT. TEXT OF LONG-AWAITED POLITICAL

DOCUMENT ON PRINCIPLES OF GOOD NEIGHBORLY AND FRIENDLY COOPERATION BETWEEN USSR AND TURKISH REPUBLIC APPEARS IN JUNE 26 PRAVDA. ASSUME DEPT. HAS TEXT. IN GENERAL, THE DOCUMENT SEEMS TO PARALLEL QUITE CLOSELY THE SOVIET-TURKISH DECLARATION OF PRINCIPLES OF GOOD NEIGHBORLY RELATIONS SIGNED DURING PODGORNYY'S VISIT TO ANKARA IN APRIL, 1972. FOR EXAMPLE, THE POLITICAL DOCUMENT REPEATS EXACTLY THE 1972 DECLARATION'S LANGUAGE ON REFUSAL TO ALLOW TERRITORY TO BE USED FOR STAGING AGGRESSION AND SUBVERSIVE ACTS AGAINST OTHER STATES. ON THE OTHER HAND, THE LOOP HOLE PROVIDED BY BOTH THE DOCUMENT AND THE DECLARATION, IN THE FORM OF LANGUAGE ON THE CONTINUED APPLICABILITY OF OTHER TREATY AND LEGAL OBLIGATIONS AND RIGHTS, APPEARS TO HAVE BEEN CLARIFIED AND STRENGTHENED IN THE PRESENT DOCUMENT.

2. WHAT IS NEW, OF COURSE, IS THE DOCUMENT'S REFERENCE TO, AND INDEED, RELIANCE ON, THE PROVISIONS OF THE HELSINKI FINAL ACT. WE NOTE IN PARTICULAR THE REPEATED USE OF THE PHRASE "IN BALANCED FORM" IN THIS CONTEXT, AS WELL AS THE REFERENCE TO THE "SPECIAL SIGNIFICANCE" OF THE TOTALITY AND THE EQUAL SIGNIFICANCE OF ALL THE PRINCIPLES OF THE ACT. THIS QUALIFYING LANGUAGE REFLECTS, NO DOUBT, SOVIET SENSITIVITY OVER WHAT MOSCOW FEELS TO BE UNDUE CONFIDENTIAL

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WESTERN EMPHASIS ON THE BASKET THREE PROVISIONS OF THE ACT. REFERENCE TO RESPECT FOR "THE WAY OF LIFE" OF THE TWO COUNTRIES AS ONE OF THE BASES FOR THE BILATERAL RELATIONSHIP, ALTHOUGH FORESHADOWED BY SIMILAR LANGUAGE IN THE 1972 DECLARATION, ALSO REFLECTS THIS SENSITIVITY - IN THIS CASE, PERHAPS AS MUCH TURKISH AS SOVIET.

3. JOINT COMMUNIQUE. (BEGIN UNCLASSIFIED) THE DEPT. WILL ALSO HAVE SEEN THE TEXT OF THE JOINT SOVIET-TURKISH COMMUNIQUE (PRAVDA, JUNE 26). THE COMMUNIQUE DESCRIBES THE TALKS IN POSITIVE TERMS, NOTES "EXCHANGE OF OPINIONS" ON INTERNATIONAL QUESTIONS, AND DWELLS AT SOME LENGTH ON DEVELOPMENT OF BILATERAL POLITICAL AND ECONOMIC RELATIONS. IN CONTEXT OF LAST ASPECT, THE POLITICAL DOCUMENT IS SAID TO OPEN "NEW PROSPECTS" FOR BILATERAL COOPERATION. AS IF EMPHASIS WERE NEEDED, COMMUNIQUE AGAIN IDENTIFIES BASIC GOALS OF POLITICAL DOCUMENT AS "COMPLETELY CORRESPONDING" TO HELSINKI FINAL ACT. THE ACT ITSELF IS FURTHER DISCUSSED IN THE COMMUNIQUE AND ITS "TRANSFORMATION INTO REALITY"

IS SEEN AS AN IMPORTANT ELEMENT IN PROCESS OF
DETENTE. THE "PRIMARY POSITIVE RESULT" OF THE
BELGRADE MEETING IS SAID TO BE THE READINESS OF
ALL THE BELGRADE PARTICIPANTS TO CONTINUE THIS
PROCESS.

4. THE COMMUNIQUE THEN NOTES THE VIEWS OF THE
TWO SIDES ON A RANGE OF INTERNATIONAL ISSUES RANGING
FROM DISARMAMENT THROUGH CYPRUS TO THE MIDDLE EAST,
AFRICA, AND THE UN. THE LANGUAGE ON CYPRUS IS
CAREFULLY CONSTRUCTED TO OFFEND NONE OF THE
INTERESTED PARTIES IN THAT DISPUTE.

5. PERHAPS OF MORE INTEREST IS THE COMMUNIQUE'S
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LIST OF AGREEMENTS WHICH WERE SIGNED OR ARE TO
BE SIGNED IN THE NEAR FUTURE. AMONG ITEMS
DISCUSSED OR AGREED UPON WERE:

-- AGREEMENT ON CONTINENTAL SHELF DELIMITATION IN
THE BLACK SEA;

-- POSSIBLE AGREEMENT ON QUESTION OF TRAFFIC
CONTROL IN BLACK SEA;

-- QUESTION OF FURTHER DEVELOPMENT OF SOVIET
ECONOMIC AND TECHNICAL COOPERATION WITH TURKEY
(TO BE EXAMINED AT MOSCOW MEETING OF BILATERAL
COMMISSION ON ECONOMIC COOPERATION IN SEPTEMBER);

-- AGREEMENT TO INSTRUCT "COMPETENT ORGANIZATIONS"
TO PREPARE QUICKLY LONG TERM AGREEMENT ON
ECONOMIC COOPERATION AND TRADE RELATIONS;

-- AGREEMENT ON SIGNING "IN NEAREST FUTURE" A THREE
YEAR TRADE AGREEMENT (ENVISAGING A 2-2 1/2 TRADE
TURNOVER INCREASE);

-- PROGRAM OF CULTURAL AND SCIENTIFIC EXCHANGE FOR
1978-1980. (END UNCLASSIFIED)

6. COMMENT: BOTH SIDES HAVE REASON TO BE PLEASED
WITH POLITICAL DOCUMENT: SOVIETS, IN THAT THEY HAVE
FINALLY OBTAINED FORMAL, DETAILED STATEMENT OF
PRINCIPLES OF RELATIONS FOR WHICH THEY HAVE BEEN
PRESSING, AND TURKS, WHO GAVE SOVIETS FORM OF
AGREEMENT WHILE PINNING MOST OF SUBSTANCE TO
HELSINKI FINAL ACT. THAT SOVIETS MUST HAVE HAD
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DIFFICULTY WITH THIS APPROACH IS INDICATED BY CAREFUL LANGUAGE ON "BALANCED FORM," ETC., WITH WHICH THE DOCUMENT HEDGES ITS RELIANCE ON THE FINAL ACT.

7. ABOUT U.S.-TURKISH PROBLEM, THERE IS, NOT SURPRISINGLY, NOT A WORD. ECEVIT, ASKED BY U.S. JOURNALISTS ABOUT THE SIGNAL WHICH ALL OF THIS IS SUPPOSED TO CONVEY TO THE AMERICANS, WOULD SAY ONLY THAT IN VIEW OF THE RECENT "POSITIVE DEVELOPMENTS" IN THE U.S. CONGRESS, IT WOULD BE BEST IF HE DID NOT COMMENT. NONETHELESS, THE CLEAR SIGNAL WHICH BOTH SIDES FOR DIFFERENT REASONS PROBABLY WISHED TO BE CONVEYED TO WASHINGTON IS THAT GUARDEDLY CORDIAL RELATIONS BETWEEN THESE TWO NEIGHBORS CAN, WHEN THE INCENTIVES ARE STRONG ENOUGH, BE ESTABLISHED. TOOP UNQUOTE VANCE

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Message Attributes

Automatic Decaptioning: X
Capture Date: 01 jan 1994
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: HEAD OF GOVERNMENT VISITS, COMMUNIQUEs, INTERGOVERNMENTAL COOPERATION
Control Number: n/a
Copy: SINGLE
Draft Date: 04 jul 1978
Decaption Date: 01 jan 1960
Decaption Note:
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 20 Mar 2014
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1978STATE168939
Document Source: CORE
Document Unique ID: 00
Drafter: EUR/SE:EJMARCOTT
Enclosure: n/a
Executive Order: GS
Errors: N/A
Expiration:
Film Number: D780275-0230
Format: TEL
From: STATE
Handling Restrictions: n/a
Image Path:
ISecure: 1
Legacy Key: link1978/newtext/t19780797/aaaadebx.tel
Line Count: 192
Litigation Code IDs:
Litigation Codes:
Litigation History:
Locator: TEXT ON-LINE, ON MICROFILM
Message ID: edba7c7b-c288-dd11-92da-001cc4696bcc
Office: ORIGIN EUR
Original Classification: CONFIDENTIAL
Original Handling Restrictions: n/a
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
Page Count: 4
Previous Channel Indicators: n/a
Previous Classification: CONFIDENTIAL
Previous Handling Restrictions: n/a
Reference: n/a
Retention: 0
Review Action: RELEASED, APPROVED
Review Content Flags:
Review Date: 13 may 2005
Review Event:
Review Exemptions: n/a
Review Media Identifier:
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
SAS ID: 2121657
Secure: OPEN
Status: NATIVE
Subject: ECEVIT VISIT: POLITICAL DOCUMENT AND COMMUNIQUE SUMMARY: SOVIET-TURKISH POLITICAL DOCUMENT
TAGS: PEPR, OVIP, TU, UR, (ECEVIT, BULENT)
To: JIDDA
Type: TE
vdkgvwkey: odb://SAS/SAS.dbo.SAS_Docs/edba7c7b-c288-dd11-92da-001cc4696bcc
Review Markings:
Sheryl P. Walter
Declassified/Released
US Department of State
EO Systematic Review
20 Mar 2014
Markings: Sheryl P. Walter Declassified/Released US Department of State EO Systematic Review 20 Mar 2014